

## Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 238644

62

ORIGIN AF-03

INFO OCT-01 ISO-00 /004 R

66616

DRAFTED BY AF/W:DPREHFUSS

APPROVED BY AF/W:JLLOUGHRAN

----- 043833

O 302204Z OCT 74

FM SECSTATE WASHDC

TO AMEMBASSY DAKAR IMMEDIATE

LIMITED OFFICIAL USE STATE 238644

FOLLOWING REPEAT EC BRUSSELS 8393 ACTION SECSTATE INFO BONN  
BRUSSELS COPENHAGEN DUBLIN LAGOS LONDON LUXEMBOURG PARIS  
PORT AU PRINCE ROME THE HAGUE GENEVA OECD PARIS DATED 25 OCT  
74

SUBJECT: MEETING OF AID ADMINSTRATOR PARKER WITH PRESIDENT  
SENGHOR

REF: DAKAR 5954

QUOTE

LIMITED OFFICIAL USE EC BRUSSELS 8393

E.O. 11652: N/A

TAGS: ETRD, EEC

SUBJECT: EC/ACP NEGOTIATIONS

REF: A) EC BRUSSELS 8136 (NOTAL)

B) EC BRUSSELS 7977

C) STATE 223672

1. SUMMARY: NEGOTIATIONS BETWEEN THE EC AND THE 44  
ACP COUNTRIES CONTINUE AT A BRISK PACE BUT MAJOR UN-  
RESOLVED ISSUES MAY CAUSE PROBLEMS AND DELAY SIGNATURE  
OF THE NEW ASSOCIATION AGREEMENT REPLACING THE OLD  
YAOUNDE CONVENTION WHICH EXPIRES ON JANUARY 31.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 238644

THE COMMUNITY, ESPECIALLY FRANCE WHICH GIVES UP THE

EC PRESIDENCY AT YEAR'S END, WANTS TO FINISH SOON  
AND AVOID THE PROSPECT OF A TIME GAP REQUIRING  
INTERIM ARRANGEMENTS. END SUMMARY.

2. SENIOR ACP AMBASSADORS (NIGERIA, JAMAICA,  
MALAWI AND CAMEROONS) PARTICIPATING IN THE EC/ACP  
NEGOTIATIONS ATTENDED A WORKING LUNCHEON GIVEN BY  
AMBASSADOR GREENWALD ON OCTOBER 24. THE CURRENT  
STATUS OF THE NEGOTIATIONS WAS REVIEWED AND THE  
FOLLOWING POINTS EMERGED:

3. NON-RECIPROCITY: AMBASSADOR GREENWALD NOTED  
USG SATISFACTION WITH THE KINGSTON SOLUTION ON  
RECIPROCITY (REVERSE PREFERENCES). HE ADDED THAT  
WE HAVE CONSULTED WITH THE COMMUNITY WITH A VIEW  
TO EXPEDITIOUS GATT HANDLING ON A PRAGMATIC BASIS  
SETTING ASIDE THE LEGAL ISSUE. THE COMMENTS OF  
AMBASSADOR SANU (NIGERIA), WHO IS THE ACP'S CHIEF  
NEGOTIATOR IN BRUSSELS, REFLECTED A VERY HARD  
LINE. HE ASSERTED THAT A CLEAR STATEMENT OF NON-  
RECIPROCITY IS CENTRAL TO THE TRADE REGIME UNDER  
THE ASSOCIATION. HIS COLLEAGUES AGREED IN GENERAL  
BUT NOTED THAT SOME ACPs, IN PARTICULAR SENEGAL,  
DO NOT SHARE HIS ENTHUSIASM FOR SUCH A TIGHT  
PROHIBITION. THEY WANT NO OBLIGATION TO RE-  
CIPROCATATE, BUT DESIRE TO KEEP THE DOOR OPEN  
SHOULD SENEGAL, FOR EXAMPLE, WANT TO CONTINUE TO  
GRANT RECIPROCITY. SANU OPPOSED THIS  
APPROACH ON THE GROUND THAT BY GRANTING TRADE  
RECIPROCITY, SENEGAL MIGHT GET BETTER TREAT-  
MENT ON AID. ON THE GATT QUESTION, SANU WELCOMED  
THE NON-LEGALISTIC APPROACH AND URGED THAT WE  
CONTINUE TO MAKE OUR POSITION CLEAR TO THE COM-  
MUNITY BECAUSE SOME PEOPLE ARE STILL RAISING  
DOUBTS ABOUT THE GATT ABILITY OF THE AGREEMENT.

4. OTHER OUTSTANDING ISSUES: THE FOUR ACP  
AMBASSADORS CHARACTERIZED THE DEADLINE SET BY THE  
COUNCIL FOR SIGNATURE OF AN ASSOCIATION AGREE-  
MENT IN DECEMBER AS OVERLY AMBITIOUS. MUCH REMAINS  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 238644

TO BE SETTLED IN THE VARIOUS SUBCOMMITTEES DESPITE  
AN INTENSIVE SCHEDULE OF MEETINGS WHICH HAVE BEEN  
IN PROGRESS SINCE SEPTEMBER. SEVERAL IMPORT-  
ANT ELEMENTS OF THE EXPORT EARNINGS STABILIZATION  
SCHEME ARE STILL WIDE OPEN (REPAYMENT OBLIGATION,  
AUTOMATICITY OF THE FINANCIAL TRANSFER FROM THE  
EC TO AN ACP, EXPANSION OF THE ELIGIBLE PRODUCT  
LIST). THE QUESTION OF THE ASSOCIATION INSTITU-

TIONAL ARRANGEMENTS (E.G. IN ADDITION TO A MANAGERIAL BODY WILL THERE BE A PARLIAMENTARY ORGANIZATION?) STILL HAVE TO BE WORKED OUT. AGREEMENT IS LACKING ON THE RULES OF ORIGIN ELEMENT OF THE TRADE REGIME. THE AGRICULTURAL PRODUCTS SUBCOMMITTEE WILL NOT BEGIN ITS MEETINGS UNTIL NEXT WEEK AND THE RECENT DECISION TO REVIEW THE COMMON AGRICULTURAL POLICY (CAP) MAY AFFECT PROGRESS IN THIS AREA. AND LAST BUT NOT LEAST, THE COMMISSION STILL AWAITS FULL AUTHORITY TO NEGOTIATE ON THE ACP SUGAR QUESTION.

5. IN VIEW OF THE WORK THAT REMAINS, THE ACP RELUCTANCE TO BE PRESSURED INTO SIGNING AN AGREEMENT WHICH DOES NOT SATISFACTORILY MEET THEIR DEMANDS, THE AMBASSADORS CONSIDER THAT THE NEW AGREEMENT MAY NOT BE SIGNED IN DECEMBER AND PERHAPS NOT UNTIL AFTER THE OLD YAOUNDE ASSOCIATION EXPIRES ON JANUARY 31, 1975. THEY SEE NO PROBLEM WITH THIS SCENARIO AND NOTE THAT AN AD HOC INTERIM ARRANGEMENT COULD BE WORKED OUT, AS IS CURRENTLY THE CASE WITH THE OVERDUE MEDITERRANEAN NEGOTIATIONS.

6. NIGERIAN POSITION: IN AN INTERESTING ASIDE, AMBASSADOR SANU (NIGERIA) INDICATED THAT HIS COUNTRY, WHILE COMMITTED TO SEEING THE NEGOTIATIONS THROUGH ON GROUNDS OF AFRICAN SOLIDARITY VIS-A-VIS THE COMMUNITY, NEVERTHELESS INTENDS TO REVIEW THE FINAL PACKAGE AS IT EMERGES IN THIS LAST ROUND AND THEN MAKE UP ITS MIND ON WHETHER TO SIGN OR NOT. HE NOTED THAT A STRONG CURRENT OF OPINION IN LAGOS SEES LITTLE NET ECONOMIC AD-LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 238644

VANTAGE FOR NIGERIA AND HAS BEEN PRIMARILY CONCERNED TO PARTICIPATE "TO HELP THE OTHER AFRICAN STATES NEGOTIATE THE BEST POSSIBLE DEAL."

7. HAITI: AMBASSADOR SANU REPORTED HE HAD RECEIVED A LETTER FROM HAITI ASKING SUPPORT FOR THEIR PARTICIPATION IN THE NEGOTIATIONS. THE AMBASSADORS WERE UNANIMOUS IN THE VIEW THAT THIS REQUEST WAS BADLY TIMED. SANU'S TENTATIVE REACTION WAS TO DUCK THE ISSUE BY REPLYING THAT HAITI JOINING THE NEGOTIATIONS WAS UP TO THE EC IN THE FIRST INSTANCE. HE EXPECTED THE COMMUNITY WILL FIND A DIPLOMATIC WAY OF TURNING OFF THE HAITIAN REQUEST. WE OUTLINED THE US POSITION AGAINST FURTHER GEOGRAPHICAL EXTENSION OF THE

ACP NEGOTIATIONS (REF C). THE AMBASSADORS FELT  
THAT THE HAITIANS WOULD HAVE BEEN WISER TO WAIT  
WITH THEIR APPLICATION UNTIL THEY HAD JOINED  
CARICOM. AT THAT POINT THEIR CASE WOULD BE MUCH  
STRONGER, NOT BECAUSE OF TECHNICAL ORIGIN PRO-  
BLEMS INVOLVED IN JAMAICA BEING IN THE ACP AGREE-  
MENT AND HAITI OUTSIDE, BUT BECAUSE ONE OF THE  
MAIN THRUSTS OF THE NEW ACP AGREEMENT IS TO  
FURTHER REGIONAL COOPERATION AMONG THE DEVELOPING  
COUNTRIES THROUGH REGIONAL TRADE GROUPINGS,  
JOINT AID PROJECTS, ETC. GREENWALD  
UNQUOTE  
INGERSOLL

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** ECONOMIC COOPERATION, AGREEMENTS, LESS DEVELOPED COUNTRIES, NEGOTIATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 30 OCT 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE238644  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** DPREFHUSS  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D740310-0374  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t1974105/aaaaaeca.tel  
**Line Count:** 182  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN AF  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** DAKAR 5954  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 03 APR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <03 APR 2002 by boyleja>; APPROVED <07-Aug-2002 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MEETING OF AID ADMINISTRATOR PARKER WITH PRESIDENT SENGHOR  
**TAGS:** ETRD, SG, US  
**To:** DAKAR  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005